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*** CURRENT THROUGH PL 111-80, APPROVED 10/21/2009 ***

TITLE 18. CRIMES AND CRIMINAL PROCEDURE PART I. CRIMES CHAPTER 102. RIOTS

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18 USCS § 2101

§ 2101. Riots

- (a) Whoever travels in interstate or foreign commerce or uses any facility of interstate or foreign commerce, including, but not limited to, the mail, telegraph, telephone, radio, or television, with intent--
 - (1) to incite a riot; or
 - (2) to organize, promote, encourage, participate in, or carry on a riot; or
 - (3) to commit any act of violence in furtherance of a riot; or
- (4) to aid or abet any person in inciting or participating in or carrying on a riot or committing any act of violence in furtherance of a riot;

and who either during the course of any such travel or use or thereafter performs or attempts to perform any other overt act for any purpose specified in subparagraph (A), (B), (C), or (D) of this paragraph [paragraph (1), (2), (3), or (4) of this subsection]--

Shall be fined under this title, or imprisoned not more than five years, or both.

- (b) In any prosecution under this section, proof that a defendant engaged or attempted to engage in one or more of the overt acts described in subparagraph (A), (B), (C), or (D) of paragraph (1) [paragraph (1), (2), (3), or (4)] of subsection (a) and (1) has traveled in interstate or foreign commerce, or (2) has use of or used any facility of interstate or foreign commerce, including but not limited to, mail, telegraph, telephone, radio, or television, to communicate with or broadcast to any person or group of persons prior to such overt acts, such travel or use shall be admissible proof to establish that such defendant traveled in or used such facility of interstate or foreign commerce.
- (c) A judgment of conviction or acquittal on the merits under the laws of any State shall be a bar to any prosecution hereunder for the same act or acts.
- (d) Whenever, in the opinion of the Attorney General or of the appropriate officer of the Department of Justice charged by law or under the instructions of the Attorney General with authority to act, any person shall have violated this chapter, the Department shall proceed as speedily as possible with a prosecution of such person hereunder and with any appeal which may lie from any decision adverse to the Government resulting from such prosecution.
- (e) Nothing contained in this section shall be construed to make it unlawful for any person to travel in, or use any facility of, interstate or foreign commerce for the purpose of pursuing the legitimate objectives of organized labor, through orderly and lawful means.

(f) Nothing in this section shall be construed as indicating an intent on the part of Congress to prevent any State, any possession or Commonwealth of the United States, or the District of Columbia, from exercising jurisdiction over any offense over which it would have jurisdiction in the absence of this section; nor shall anything in this section be construed as depriving State and local law enforcement authorities of responsibility for prosecuting acts that may be violations of this section and that are violations of State and local law.

HISTORY:

(Added Apr. 11, 1968, P.L. 90-284, Title I, § 104(a), 82 Stat. 75; Aug. 22, 1986, P.L. 99-386, Title I, § 106, 100 Stat. 822; Sept. 13, 1994, P.L. 103-322, Title XXXIII, § 330016(1)(L), 108 Stat. 2147; Oct. 11, 1996, P.L. 104-294, Title VI, § 601(f)(15), 110 Stat. 3500.)

HISTORY; ANCILLARY LAWS AND DIRECTIVES

Explanatory notes:

The bracketed words "paragraph (1), (2), (3), or (4) of this subsection" have been inserted in the concluding matter of subsec. (a) as the words probably intended by Congress.

The bracketed words "paragraph (1), (2), (3), or (4)" have been inserted in subsec. (b) as the words probably intended by Congress.

Amendments:

1986. Act Aug. 22, 1986, in subsec. (d), substituted a concluding period for "; or in the alternative shall report in writing, to the respective Houses of the Congress, the Department's reason for not so proceeding.".

1994. Act Sept. 13, 1994, in subsec. (a), in the concluding matter, substituted "under this title" for "not more than \$ 10,000".

1996. Act Oct. 11, 1996, in subsec. (a), deleted "(1)" preceding Whoever", and redesignated subparas. (A)-(D) as paras. (1)-(4), respectively.

NOTES:

Related Statutes & Rules:

Interstate commerce and foreign commerce defined, 18 USCS § 10.

Acts in connection with civil disorders as federal crime, 18 USCS §§ 231-233.

Instigating or participating in prison riot as federal crime, 18 USCS § 1792.

Authorization for interception of wire or oral communications to obtain evidence for offenses under this section, 18 USCS § 2516.

Research Guide:

Federal Procedure:

3 Fed Proc L Ed, Armed Forces, Civil Disturbances, and National Defense § 5:619. 8A Fed Proc L Ed, Criminal Procedure § 22:250.

Forms:

3 Fed Procedural Forms L Ed, Armed Forces, Civil Disturbances, and National Defense § 5:220. 17C Am Jur Pl & Pr Forms (Rev ed), Mobs and Riots § 3.

Annotations:

Right of petition and assembly under Federal Constitution's First Amendment--Supreme Court cases, 86 L Ed 2d 758. Validity, construction, and application of federal Anti-Riot Act of 1968 (18 USCS §§ 2101, 2102). 22 ALR Fed 256. Insulting words addressed directly to police officer as breach of peace or disorderly conduct. 14 ALR4th 1252.

Sufficiency of evidence to establish criminal participation by individual involved in gang fight or assault. 24 ALR4th 243.

What constitutes sufficiently violent, tumultuous, forceful, aggressive, or terrorizing conduct to establish crime of riot in state courts. 38 ALR4th 648.

Prosecutions of inmates of state or local penal institutions for crime of riot. 39 ALR4th 1170.

Validity and construction of terroristic threat statutes. 45 ALR4th 949.

Larceny as within disorderly conduct statute or ordinance. 71 ALR3d 1156.

Law Review Articles:

Church, Jr. Conspiracy Doctrine and Speech Offenses: A Reexamination of Yates v United States From the Perspective of United States v Spock. 60 Cornell L Rev 569, April 1975.

Cunningham. Trial of Gainesville Eight: Legal Lessons of Political Trial. 10 Criminal L Bull 215, 1974.

Comment, Riot Legislation: Tale of Two Eras. 68 Nw UL Rev 976, 1973-74.

Lahav. Law and Character: The Chicago Conspiracy Trial: Character and Judicial Discretion. 71 U Colo L Rev 1327, 2000.

Schultz. "The Substance of the Crime was a State of Mind"--How a Mainstream, Middle Class Jury Came to War with Itself. 68 UMKC L Rev 637, Summer 2000.

M. Zalman. Federal Anti-riot Act and Political Crime: the Need for Criminal Law Theory. 20 Villanova L Rev 897, June 1975

Interpretive Notes and Decisions:

I.IN GENERAL 1. Constitutionality 2. Relationship with other federal laws

II.ELEMENTS OF CRIME 3. Intent 4. Overt act

III.DEFENSES 5. Generally

IV.PROSECUTION AND PUNISHMENT 6. Grand jury proceedings 7. Indictment or information 8. Evidence 9.--Presumptions and inferences 10. Intent

I.IN GENERAL 1. Constitutionality

Convention of three-judge district court to consider constitutionality of 18 USCS § 2101 was unnecessary when it was shown that intent requirement of statute narrows its scope and exempts innocent and inadvertent conduct, statute excludes expression or advocacy of ideas nonviolent in nature, and gives sufficient warning as to conduct proscribed when measured by common understanding and practices. National Mobilization Committee to End War in Viet Nam v Foran (1969, CA7 Ill) 411 F2d 934.

18 USCS § 2101 is not unconstitutional on its face since it punishes speech only when sufficiently close relationship between such speech and violent action is found to exist and therefore punishes travel only in instances adequately involving punishable purpose. United States v Dellinger (1972, CA7 III) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.

Federal Anti-Riot Act of 1968 (18 USCS §§ 2101, 2102) effectively avoided infirmities of overbreadth and vagueness, in that adequate statutory guidance, delineating between lawful and unlawful conduct, was given to public in compliance with standards of due process of law. In re Shead (1969, ND Cal) 302 F Supp 560, affd (1969, CA9 Cal) 417 F2d 384, cert den (1970) 399 US 935, 26 L Ed 2d 807, 90 S Ct 2253, reh den (1970) 400 US 855, 27 L Ed 2d 93, 91 S Ct 27

18 USCS § 2101 does not violate constitutional guaranties of free speech and assembly nor is it unconstitutional exercise of commerce power; neither does it violate right of freedom to travel throughout union nor due process clause by authorizing conviction when unlawful intent and prohibited act do not coincide, nor is it attempt to perpetuate status of inferiority imposed upon blacks by system of slavery. United States v Hoffman (1971, DC Dist Col) 334 F Supp 504.

2. Relationship with other federal laws

Fire loss caused by three inmates of maximum security section of adult correctional institution setting fire to facility by pushing burning mop through tiled roof was not caused by "riot" or "civil disorder" within meaning of either Urban Property Protection and Reinsurance Act of 1968, 12 USCS §§ 1749bbb-1749bbb-21, or of 18 USCS §§ 2101, 2102; statutes were passed to achieve very different purposes and Congress may use broader term for identifying activities which it chooses to proscribe and use, or allow agency to use, narrower term to identify what losses Federal Government will reimburse. Providence Washington Ins. Co. v Lynn (1974, CA1 RI) 492 F2d 979.

II.ELEMENTS OF CRIME 3. Intent

18 USCS § 2101 does not require that nature, situation, and details of riot contemplated at time of travel remain exactly identical until time of overt act, but does require that they be sufficiently similar so that it is reasonable to say that overt act is same, or evolving product of, one intended at time of travel, such substantial identity essential to avoid having statute impinge on right to travel, and to tie interstate travel to some socially harmful consequence: thus, in order to convict, substantially same unlawful intent must be found to exist at two points in time. United States v Dellinger (1972, CA7 Ill) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.

4. Overt act

18 USCS § 2101(a)(1)(A)-(D) are generic descriptions of necessary overt acts and are not merely goals to which such overt acts contribute; thus, by definition in 18 USCS § 2102(b) it follows that where overt act is speech, such speech must at least have "urged or instigated" assemblage to riot, and such speech must cause high likelihood of riot as defined in statute. United States v Dellinger (1972, CA7 Ill) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.

III.DEFENSES 5. Generally

One of elements essential for conviction under 18 USCS § 2101 is degree of probability that alleged overt act will produce riot as defined in 18 USCS § 2102(a); evidence tending to show that police measures caused crowd to riot would tend to exonerate defendants' speeches from such responsibility. United States v Dellinger (1972, CA7 III) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.

IV.PROSECUTION AND PUNISHMENT 6. Grand jury proceedings

In investigating possible violations of 18 USCS § 2101, grand jury can grant each witness immunity and require testimony concerning matters even remotely relevant to section; immunity is coextensive with inquiry. Carter v United States (1969, CA9 Cal) 417 F2d 384, cert den (1970) 399 US 935, 26 L Ed 2d 807, 90 S Ct 2253, reh den (1970) 400 US 855, 27 L Ed 2d 93, 91 S Ct 27.

7. Indictment or information

Indictment in which each count charged particular defendant with traveling during certain period of time in interstate commerce from outside Illinois to Chicago "with intent to incite, organize, promote and encourage a riot" and that on or about specified date at specified location in Chicago "he did speak to [an] assemblage[s] of persons for the purposes of inciting, organizing, promoting and encouraging a riot;" in violation of 18 USCS § 2101, adequately stated offense, notwithstanding argument that when indictment charges inciting speech as offense, First Amendment considerations require greater specificity than is found in present indictment. United States v Dellinger (1972, CA7 Ill) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.

8. Evidence

In prosecution under 18 USCS § 2101, written statements of defendants describing plans for convention week activity were improperly excluded from evidence on ground of their being self-serving where central issue at trial was intent of each defendant at time of interstate travel and at time of alleged overt acts. United States v Dellinger (1972, CA7 III) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.

Evidence of teaching or learning use of firearms has probative value in determining whether elements of 18 USCS § 2101 have or have not been committed, and it is well within power of grand jury to inquire into such matters. In re Shead (1969, ND Cal) 302 F Supp 569, affd (1969, CA9 Cal) 417 F2d 384, cert den (1970) 399 US 935, 26 L Ed 2d 807, 90 S Ct 2253, reh den (1970) 400 US 855, 27 L Ed 2d 93, 91 S Ct 27.

9.--Presumptions and inferences

In prosecution under 18 USCS § 2101, with respect to determination whether speech caused high likelihood of riot as defined in statute, inference may be drawn, in absence of other circumstances, that if riot did not occur and no force, such as police action, intervened to prevent riot, speech did not have sufficient capacity to propel action; however, occurrence of riot following particular speech, or fact that force sufficient to prevent riot intervened, bears upon, but does not conclusively establish proposition that speech had such capacity; organizational relationship between hearers and speaker or some other commitment by hearers to follow directions of speaker may themselves establish adequate probability that words in question will produce action; one of elements essential for conviction under 18 USCS § 2101 is degree of probability that alleged overt act will produce riot as defined in 18 USCS § 2102(a); evidence tending to show that police measures caused crowd to riot would tend to exonerate defendants' speeches from such responsibility. United States v Dellinger (1972, CA7 III) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.

10. Intent

Although, in order to convict under 18 USCS § 2101, substantially same unlawful intent must be found to exist both at time of travel and at time of overt act, applicable rule of strictissimi juris does not require clear, direct, and sufficient proof of unlawful intent at each stage, wholly independent of proof at other stage. United States v Dellinger (1972, CA7 Ill) 472 F2d 340, 22 ALR Fed 159, cert den (1973) 410 US 970, 35 L Ed 2d 706, 93 S Ct 1443.



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18 U.S.C. sec. 2101

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SHEPARD'S SUMMARY

Unrestricted Shepard's Summary		
Citing References:		
•	Positive Analyses:	Constitutional (4)
	Neutral Analyses:	Concurring Opinion (1), Dissenting Op. (3)
	Other Sources:	Law Reviews (38), Secondary Sources (1), Statutes (16), Treatises (3), Court
		Documents (11)

HISTORY (Added Apr. 11, 1968, *P.L.* 90-284, Title I, § 104(a), 82 Stat. 75; Aug. 22, 1986, *P.L.* 99-386, Title I, § 106, 100 Stat. 822; Sept. 13, 1994, *P.L.* 103-322, Title XXXIII, § 330016(1)(L), 108 Stat. 2147; Oct. 11, 1996, *P.L.* 104-294, Title VI, § 601(f)(15), 110 Stat. 3500.)

CITING DECISIONS (74 citing decisions)

U.S. SUPREME COURT

1. Cited in Concurring Opinion at:

Begay v. United States, 128 S. Ct. 1581, 170 L. Ed. 2d 490, 2008 U.S. LEXIS 3474, 76 U.S.L.W. 4228, 21 Fla. L. Weekly Fed. S 188 (U.S. 2008) △ 128 S. Ct. 1581 p.1591 170 L. Ed. 2d 490 p.504

2. Cited by:

United States v. Watson, 423 U.S. 411, 96 S. Ct. 820, 46 L. Ed. 2d 598, 1976 U.S. LEXIS 121 (1976) △ 423 U.S. 411 *p.441* 96 S. Ct. 820 *p.836* 46 L. Ed. 2d 598 *p.619*

3. Cited by:

Branzburg v. Hayes, 408 U.S. 665, 92 S. Ct. 2646, 33 L. Ed. 2d 626, 1972 U.S. LEXIS 132, 1 Media L. Rep. (BNA) 2617, 24 Rad. Reg. 2d (P & F) 2125 (1972) 408 U.S. 665 p.677
92 S. Ct. 2646 p.2654
33 L. Ed. 2d 626 p.637

1ST CIRCUIT - COURT OF APPEALS

4. Cited by:

Providence Washington Ins. Co. v. Lynn, 492 F.2d 979, 1974 U.S. App. LEXIS 9952 (1st Cir. R.I. 1974) ◆ 492 F.2d 979 p.980

2ND CIRCUIT - COURT OF APPEALS

5. Cited by:

United States v. Brennan, 183 F.3d 139, 1999 U.S. App. LEXIS 15042 (2d Cir. N.Y. 1999) 183 F.3d 139 p.147

6. Cited by:

United States v. Markiewicz, 978 F.2d 786, 1992 U.S. App. LEXIS 28918 (2d Cir. N.Y. 1992) △ 978 F.2d 786 *p.795* 978 F.2d 786 *p.802* 978 F.2d 786 *p.813*

7. Cited by:

United States v. Barnes, 604 F.2d 121, 1979 U.S. App. LEXIS 15208 (2d Cir. N.Y. 1979) 604 F.2d 121 p.138

8. Cited by:

Fullilove v. Kreps, 584 F.2d 600, 1978 U.S. App. LEXIS 8822, 25 Cont. Cas. Fed. (CCH) P82718, 18 Empl. Prac. Dec. (CCH) P8816 (2d Cir. N.Y. 1978)

584 F.2d 600 p.605

2ND CIRCUIT - U.S. DISTRICT COURTS

9. **Cited by:**

Baron v. Bausch & Lomb, Inc., 25 U.S.P.Q.2d (BNA) 1641 (W.D.N.Y. Feb. 25, 1992) (A) 25 U.S.P.Q.2d (BNA) 1641 p.1660

10. Cited by:

Ferguson v. FBI, 762 F. Supp. 1082, 1991 U.S. Dist. LEXIS 5403 (S.D.N.Y. 1991)

11. Cited by:

United States v. Markiewicz, 732 F. Supp. 316, 1990 U.S. Dist. LEXIS 2767, 17 Media L. Rep. (BNA) 1592 (N.D.N.Y 1990)

732 F. Supp. 316 p.317

12. Cited by:

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13. Cited by:

Alessi v. Thomas, 620 F. Supp. 589, 1985 U.S. Dist. LEXIS 14538 (S.D.N.Y. 1985) 620 F. Supp. 589 p.593

14. Cited by:

In re Kinoy, 326 F. Supp. 400, 1970 U.S. Dist. LEXIS 9021 (S.D.N.Y. 1970) 326 F. Supp. 400 *p.400*

3RD CIRCUIT - COURT OF APPEALS

15. Cited by:

Davin v. United States DOJ, 60 F.3d 1043, 1995 U.S. App. LEXIS 20404 (3d Cir. Pa. 1995) 60 F.3d 1043 p.1057

16. Cited by:

United States v. Cerilli, 603 F.2d 415, 1979 U.S. App. LEXIS 13532 (3d Cir. Pa. 1979) 603 F.2d 415 p.421

3RD CIRCUIT - U.S. DISTRICT COURTS

17. Cited by:

Paton v. La Prade, 471 F. Supp. 166, 1979 U.S. Dist. LEXIS 12673 (D.N.J. 1979). △ 471 F. Supp. 166 *p.174*

5TH CIRCUIT - COURT OF APPEALS

18. **Cited by:**

Hernandez-Cordero v. United States INS, 819 F.2d 558, 1987 U.S. App. LEXIS 7828, 4 Immigr. Law & Proc. Rep. A2-295 (5th Cir. 1987) 819 F.2d 558 p.571

19. **Cited by:**

United States v. Bryant, 563 F.2d 1227, 1977 U.S. App. LEXIS 5798 (5th Cir. Fla. 1977) 563 F.2d 1227 p.1230

20. Cited by:

United States v. Briggs, 514 F.2d 794, 1975 U.S. App. LEXIS 14215, 28 A.L.R. Fed. 831 (5th Cir. Fla. 1975). 514 F.2d 794 *p.796*

21. Cited by:

United States v. Camil, 497 F.2d 225, 1974 U.S. App. LEXIS 7599 (5th Cir. Fla. 1974) 497 F.2d 225 *p.226*

22. Cited by:

Beverly v. United States, 468 F.2d 732, 1972 U.S. App. LEXIS 7425 (5th Cir. Fla. 1972) 468 F.2d 732 p.737

23. Cited by:

Livingston v. Garmire, 437 F.2d 1050, 1971 U.S. App. LEXIS 12250 (5th Cir. Fla. 1971) 437 F.2d 1050 p.1051

5TH CIRCUIT - U.S. DISTRICT COURTS

24. Cited by:

United States v. Williams, 2006 U.S. Dist. LEXIS 75822 (S.D. Tex. Oct. 3, 2006) 2006 U.S. Dist. LEXIS 75822

25. Cited by:

Murley v. Smith, 322 F. Supp. 991, 1971 U.S. Dist. LEXIS 14698 (N.D. Tex. 1971) 322 F. Supp. 991 p.996

26. Cited by:

Douglas v. Pitcher, 319 F. Supp. 706, 1970 U.S. Dist. LEXIS 9420 (E.D. La. 1970) ■ 319 F. Supp. 706 *p.710* 319 F. Supp. 706 *p.713*

6TH CIRCUIT - COURT OF APPEALS

27. Cited in Dissenting Opinion at:

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28. Cited by:

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6TH CIRCUIT - U.S. DISTRICT COURTS

29. Cited by:

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7TH CIRCUIT - COURT OF APPEALS

30. Cited by:

United States v. Rodgers, 755 F.2d 533, 1985 U.S. App. LEXIS 29018, 17 Fed. R. Evid. Serv. (CBC) 579 (7th Cir. Ill. 1985) 755 F.2d 533 p.544

31. Cited by:

Alliance to End Repression v. Chicago, 742 F.2d 1007, 1984 U.S. App. LEXIS 19740 (7th Cir. III. 1984) 742 F.2d 1007 p.1014

32. Cited by:

United States v. Dellinger, 657 F.2d 140, 1981 U.S. App. LEXIS 18390 (7th Cir. Ill. 1981) 657 F.2d 140 *p.141*

33. Cited by:

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34. Constitutional by:

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35. Cited by:

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36. Cited by:

National Mobilization Committee to End War in Viet Nam v. Foran, 411 F.2d 934, 1969 U.S. App. LEXIS 12229 (7th Cir. Ill. 1969) 411 F.2d 934 p.935

7TH CIRCUIT - U.S. DISTRICT COURTS

37. Cited by:

Struth v. FBI, 673 F. Supp. 949, 1987 U.S. Dist. LEXIS 10314 (E.D. Wis. 1987) 673 F. Supp. 949 *p.960*

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40. Constitutional by:

National Mobilization Committee, etc. v. Foran, 297 F. Supp. 1, 1968 U.S. Dist. LEXIS 7935 (N.D. III. 1968)

297 F. Supp. 1 p.1

8TH CIRCUIT - COURT OF APPEALS

41. Cited by:

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42. Cited by:

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9TH CIRCUIT - COURT OF APPEALS

43. Cited in Dissenting Opinion at:

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44. Cited by:

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48. Cited by:

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49. Cited by:

United States v. Marshall, 451 F.2d 372, 1971 U.S. App. LEXIS 7044 (9th Cir. Wash. 1971)

50. Cited by:

United States v. Weinberg, 439 F.2d 743, 1971 U.S. App. LEXIS 12336 (9th Cir. Ariz. 1971) 439 F.2d 743 *p.744*

51. Cited by:

Carter v. United States, 417 F.2d 384, 1969 U.S. App. LEXIS 10499 (9th Cir. Cal. 1969) 417 F.2d 384 p.385

9TH CIRCUIT - U.S. DISTRICT COURTS

52. Cited by:

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53. Cited by:

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11TH CIRCUIT - COURT OF APPEALS

56. Cited in Dissenting Opinion at, Cited by:

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11TH CIRCUIT - U.S. DISTRICT COURTS

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(S.D. Fla. 2008)
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